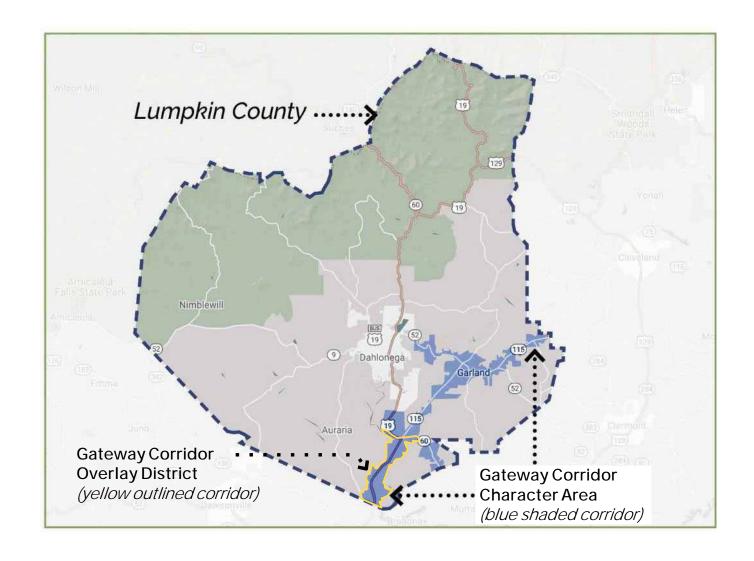


Design Guidelines

# **CHAPTER 2: REGULATIONS**

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# Gateway Corridor Overlay District Overview

The Gateway Corridor Overlay District encompasses the area outlined in yellow as shown on the map to the left. It includes the southern portion of the existing Gateway Corridor Character Area (shaded in blue), from HWY 60 to the Lumpkin/Dawson county line. State Route 400 is considered a rural vista and provides the direct "Gateway" into Lumpkin County.

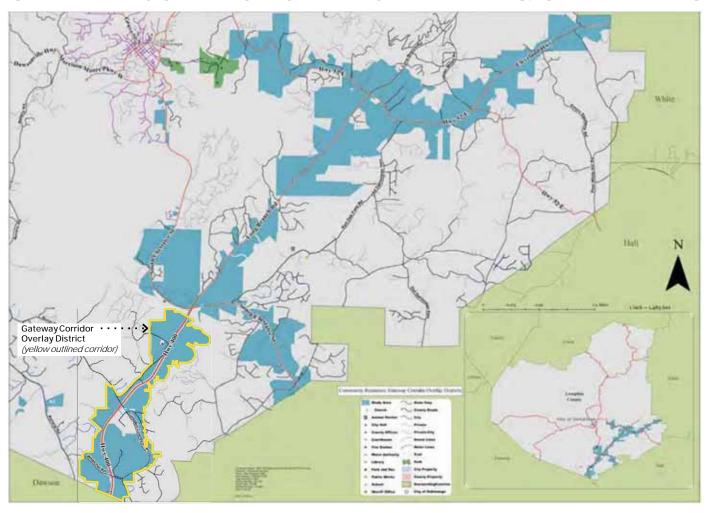
The Gateway Corridor Overlay District is established to enhance the quality and compatibility of development, to establish consistent design guidelines, to encourage the most appropriate use of land, and to promote safe and efficient movement of traffic. The purpose of the guidelines is to articulate the image that Lumpkin County is striving toachieve within the Gateway Corridor Overlay District. The guidelines are meant to provide examples to property owners and developers regarding the types of projects that will be received favorably by Lumpkin County.

All applicable developments proposed within the Gateway Corridor Overlay District shall be subject to procedures, standards, and guidelines specified. This includes requiring site plans and landscaping plans; buffering between incompatible uses; adhering to the signage and lighting guidelines; and screening large parking lots, loading, and unloading areas fromview.

These aspects are in place to help protect the natural beauty while also accommodating for a variety of business uses and density that may be proposed within the Gateway Corridor Overlay District. This district will permit innovative development as a unified and integrated gateway to Lumpkin County.

CHAPTER 2

# GATEWAY CORRIDOR CHARACTER AREA & OVERLAY DISTRICT MAP



### CHAPTER 2

## LAND USE REGULATIONS



### SEC. 27-59. - OVERLAYDISTRICT

- There is hereby established a Gateway Corridor Overlay District within the Gateway Corridor Character Area. The Gateway Corridor Overlay District shall consist of all parcels located in the Gateway Corridor Character Area south of the intersection of State Highway 60 and State Highway 400. This area is depicted in the Gateway Corridor Overlay District Design Guidelines, which map is hereby incorporated into this section.
- Gateway Corridor Overlay District is intended to be areas of focused development that promote the community vision and aesthetics described in the Lumpkin County Comprehensive Plan. These areas are the primary thoroughfare through the county and the entryway into its urban core. As such, the natural views and aesthetic character of the area must be protected from encroachment and degradation by unplanned and incompatible development.
- In addition, development along these areas cannot be allowed to negatively impact the free and safe flow of traffic through this area. Therefore, all new building, development, or any land disturbing activity in this area shall need to meet additional site design and development requirements, and such developments must be approved througha design review process as described in this section to ensure that it does not diminish this critical community resource.
- 3. All new development in the Gateway Corridor Overlay District shall comply with the requirements of the Gateway Corridor Overlay District Design Guidelines, including any subsequent updates that have been adopted by the Lumpkin CountyBoard of Commissioners, which are hereinafter referred to as the "Design Guidelines." That document, along with any updates, is hereby incorporated into this section, and its provisions shall be enforceable as if they were written herein.
- 4. The following land use categories shall be considered preferred uses. Developments that are classified as one of these preferred uses may be approved by the Planning Department through the process outlined in Sec. 27-61 and Sec. 27-62 if they meet the requirements of this code section.
- A. Preferred uses include:
  - Intensive commercial.
  - Neighborhood commercial.
  - II. Community commercial
  - IV. Mixed-use.
- B. Any development that is not classified as a preferred use, which includes those that have an accessoryuse that is not a preferred use, shall require approval by the Planning Commission through the process described in Sec. 27-61 and SEC. 27-62 of this code to establish that the proposed use is compatible with the

- character area and will not interfere with neighboring existing or potential land uses by producing any of the following at an objectionable level: odor, dust, glare, smoke. noise. vibration.
- 5. All development, whether or not a master plan is required, within the Gateway Corridor Overlay District shall meet the following requirements, unless a stricter standard is required elsewhere in thiscode of ordinances or by the Design Guidelines where those are applicable.
  - A. Land uses, process, or equipment employed shall not interfere with neighboring land uses by producing objectionable odor, dust, glare, smoke, noise, vibration, or other impacts.
  - B. Metal exterior wall cladding panels are the only permitted metal that may be used as an exterior wall material (excluding architectural accents).

    Corrugated metal, residential-grade

- aluminum siding, shipping containers, and pre-engineered metal buildings are prohibited.
- C. Temporary buildings are prohibited, except those placed onsite for a construction or development project provided they do not remain onsiteonce the project is complete.
- D. No building shall exceed three stories in height, except where any additional height is offset by the ground level of the building being located sufficiently below the road grade of the highway to sufficiently diminish the visualimpact of the building from the right of way, or the architectural massing of the buildingis designed to sufficiently reduce the visual impact of the structure.
- E. Buildings shall be oriented towards the internal access roads.
- F. Large parking lots shall not be located between the buildings and state highways. A maximum of 2 rows of parking and access isle may be located between the building and state highways for the length of the building. Shared use of parking between buildings, land uses, or parcels is encouraged.
- G. Storm water detention facilities should be located so as to limit their visibility, and, as much as practical, they should be integrated into the landscape.
- H. All utilities shall be installed underground.
- I. All developments with outdoor lighting shall submit an outdoor lighting plan to the Planning Department.
  - Outdoor lighting shallbe established so that adjacent properties and roadways are not adversely affected and no direct light is cast upon them unless the lighting is specifically

- intended to illuminate pedestrian paths or other means of inter-parcel connectivity. It shall be designed to provide adequate illumination, but light shall not be excessive so as to cause light pollution, create a negative visual impact, or safety concerns.
- II. The specific standards for outdoor lighting plan are contained in the Guidelines for Good Exterior Lighting Plans, developed by the International Dark-Sky Association, andwhich is contained within the Gateway Corridor Overlay District Design Guidelines.
- III. The following lighting is prohibited:
  - a. Permanent mounted exterior neon lights.
  - b. Laser sourced lights for outdoor advertising or entertainment.
- J. In addition to the regulations contained in Chapter 46 of this code regulating local signs, the following shall apply to all signs located in the Gateway Corridor Overlay District.
  - The location of all signage shall be limited to monument signs located at the entrance to a property or to the sides of buildings. This shall not apply to directional or way-finding signs.
  - II. No signs shall be visible above the tree line, and are not to exceed the maximum allowable height allowed under the sign ordinance.
  - III. Signs may be externally or internally illuminated.
  - If a sign is externally illuminated, only indirect lighting is permitted, and down-lit is preferred in order tolimit

## **List of Preferred Uses:**

### **NEIGHBORHOOD COMMERCIAL**

Small scale commercial establishments primarily serving the immediate neighborhood. Examples include:

- Small retail shops not significantly engaged in wholesale or mail order business;
- Beauty salon or barber shop, aroma therapy clinic, spa, and other similar personal care services;
- Florist: and
- Professional services, such as a lawyer, accountant, tax preparer, insurance agent, etc.

### **COMMUNITY COMMERCIAL**

Establishments primarily serving the larger community beyond the immediate neighborhood. Examples include:

- · Medical offices and labs:
- Banks, credit unions, and savings institutions;
- · Dry cleaning or laundryservice;
- Gasoline service station, convenience store/quick stops;
- · Hotels and motels:
- Medium sized shops, such as drug stores; and

 Light auto service, such as a tire shop or oil change/service center performing routine maintenance for passenger cars and trucks.

### INTENSIVE COMMERCIAL

Establishments of a regional character that are likely to attract larger amounts of traffic or intensive traffic from tractor trucks or other heavy equipment. Examples include:

- Hospitals;
- · Corporate offices;
- · Regional malls;
- · Office, industrial, and business parks;
- · Warehousing and distribution;
- · Lumber yards, home supplymarts;
- Tractor truck, utility trailer and RV rental and leasing or sales;
- · Motion picture theaters; and
- Heavy auto service, such as body shops, auto painting, and repair for passenger cars and trucks or repairs or service of tractor trucks or other heavy equipment.

### MIXED-USE

Buildings containing both residential and nonresidential uses

light pollution.

- All sign illumination shall be kept to a minimum light level to make the sign readable while limiting light pollution.
- K. No graded slope may be steeper than 3:1 horizontal to vertical. Any slope steeper

will require a retaining wall. Retaining walls shall meet the following minimum requirements, though alternative designs may be approved if they adequately address the negative aesthetic impacts of the wall:

I. The height and length of retaining wall shall be minimized and

- screened with appropriate landscaping.
- II. Concrete or block retaining walls with smooth face are prohibited. Walls visible from the roadway shall be faced with brick, stone, or other architectural treatment.
- III. Terracing and multi-tiered walls should be considered as an alternative to the use of tall or prominent retaining walls, particularly in highly visible areas on hillsides
- Retaining walls shall be located beyond any landscape bufferalong any right of way.
- L. Outside storage areas shall be subject to the following requirements:
  - I. All outside storage of materials not immediately for sale must be shielded from public view. This includes the parking or storing of vehicles waiting to be servicedor repaired. All such materials shall be located to the rear or side of the building, kept inside an enclosed building or otherwise fullyshielded from public view.
  - All vehicles awaiting repairs must be currently licensed by individuals other than the owner of the property of the business.
  - III. No junk or scrapped vehicles or other equipment may be stored onsite for a period longer than twoweeks.
- M. Where additional technical standards are needed to effectuate these requirements and the goals of this section, the Planning Department may utilize specific technical requirements based on then existing professional standards and best practices.

- 6. Properties in the Gateway Corridor Overlay District are intended to be developed as master planned developments that coordinate overall site design and planning to minimize negative impacts and promote efficiencies of adjacent uses.
  - A. A detailed site plan shall be required for all master planned development. Master planned developments shall include any development that meets one or more of the following:
    - I. Disturbs more than two acres; or
    - Contains buildings on the site that enclose a total of more than 10,000 square feet; or
    - III. Contains a building or structure that exceeds two stories in height; or
    - IV. The development involves grading any existing steep slopes, which is defined as any slope with a 25% grade or more, or any slope that the Planning Director in his or her discretion determines needs a more detailed grading plan; or
    - V. The Planning Director determines that the development is likely to have significant impacts on the community by limiting future development on nearby properties, significantly impacting the aesthetic qualities of the corridor, having significant environmental impacts, or other such impacts.
  - B. Any development that is not classified as a master planned development and is not required submit a detailed site plan may be exempted from compliance with the Lumpkin County Gateway Corridor Design Guidelines if it meets the requirements in Sec. 27-59-5 as well as the following requirements:

- All buildings and otherdevelopment must be screened from view from the Highway 400 and Highway 60 rights of way with a preserved natural buffer orvegetative plantings intermixing trees with shrubs and other plantings that reasonably mimic the appearance of a natural vegetation.
- II. The development shall maintain a 20-foot buffer from all property lines and a 30' landscaped buffer from all rights of way unless the Planning Department approves a smaller buffer.
- III. Where adjacent property has made provision for inter-parcel connectivity, or where the adjacent property is potentially developable, the development shall make allowance for connection with that parcel to allow inter-parcelaccess.
- IV. Where additional technical standards are needed to effectuate these requirements and the goals of this section, the Planning Department may utilize specific technical requirements based on then existing professional standards and best practices.
- C. All master planned developments shall meet the following minimum development standards:
  - Internal linkages and access shall be integrated into the total project design, including the development of public plazas, courtyards and public assembly areas scaled appropriately to the size and location of the project.
  - II. Where necessary for connectivity, the development must have an access easement or other access rights to guarantee that

- interconnections shown on the development plan will be available to the development in perpetuity.
- III. Sidewalks or pedestrian pathways are required to provide linkages to individual buildings, neighboring properties and parking. Where pedestrian circulation crosses vehicular routes, a change in grade, materials textures or color shall be provided to emphasize the conflict point and improve its visibility and safety. Brick pavers or other special paving materials or overhead features shall be used to distinguish pedestrian walkway surface and areas.
- IV. Site designs shall incorporate existing topography and natural character into the overall design of the project, minimizing cut and fill opportunities.
- V. A minimum of 20% of a development shall be maintained as greenspace, which may be landscaped or left undisturbed. Landscaping requirements shall not be counted as greenspace, except where they are part of the required development buffers. Where possible, undisturbed areas should be located adjacent to undisturbed portions of adjacent parcels to provide larger patches of forested areas and connected corridors to enhance the environmental benefits of these areas
- VI. As many existing trees should be preserved as possible, particularly any large, rare, or historically significant trees.

### CHAPTER 2

# **DEVELOPMENT STANDARDS**



# SEC. 27-60. - PLANNED UNIT DEVELOPMENT OVERLAY

1. The purpose and intent of the PlannedUnit Development Overlay (PUD) is to provide an avenue for approval for developments of extraordinary value to the community that do not necessarily comply with the underlying requirements of the Gateway Corridor Overlay District but which use innovate design practices that meet or exceed the standards and goals of the land use regulations in this overlay district. A PUD approval provides greaterlatitude for internal site planning considerations and allows greater flexibility in design, design review, and project approval without having to resort to cumbersome and time-consuming variance procedures. Specific building location, height, type, building size, parking, signage and other limits of the underlying Gateway Corridor Overlay District may be waived provided that the spirit and intentof

such requirements are satisfied within the overall development plan approved for such project.

The PUD Overlay provides for the mixing of compatible land uses; encourages imaginative and innovative design for the unified development of tracts of land; provides an alternative for moreefficient use of land, resulting in smaller networks of utilities and streets, thereby resulting in lower construction and maintenance costs to the public; preserves the natural amenities of the land by encouraging scenic and functional open areas within the development; and promotes land development in proper relation to the surrounding neighborhood.

 The specific site plan requirements and the Lumpkin County Gateway Corridor Overlay District Design Guidelines required for the Gateway Corridor Overlay District should be the basis for a site plan submitted for PUD approval. Where a site plan for PUD varies from the requirements of the existing character area, it should be specifically noted in the site plan, and it should include an explanation as to how the impacts of that nonconformance will be mitigated or offset such that the goals for the character area are better achieved under the PUDproposal.

- Pre-application Planning Commission Conference shall be required for all PUD proposals.
  - A. If after reviewing the design guidelines and other requirements for development in the Gateway Corridor Overlay District, a potential applicant determines that the purposes of their development and goals of the county's land use regulations may be better served by a design that does not conform the existing requirements, the landowner may begin the PUD review process by scheduling a pre-application meeting with the Planning Department.

- B. A pre-application meeting is required before the Planning Department will review an application for a PUD.
- C. At the pre-application meeting, the Planning Department staff will discuss the initial project concept with the potential applicant and offer feedback and direction to the potential applicant as appropriate.
- D. The intent of this pre-application meeting is to better inform the potential applicant of the process for a PUDapproval and create an environment for amore efficient plan review process.
- 4. Preliminary development planand application.
  - A. An application for PUD shall be submitted to the Planning Department on a form created for such a purpose by the Planning Department.

- B. An application for rezoning to PUD
  Overlay must be accompanied by a
  preliminary development plan and
  application. The preliminary development
  plan must be prepared and sealed by a
  licensed surveyor, architect, landscape
  architect, or engineer.
- C. The Planning Department will develop and disseminate an official checklist for the general and technical information that must be submitted with an application for PUD.
- 5. An approved development plan shall constitute the land use regulations for the site. The approved development plan and all other information, studies, plats, plans or architectural elevations submitted in the application, or required to be submitted by the Planning Department, at the time of approval by the Board of Commissioner shall establish the standards and minimum requirements for the subject property and shall become the land use regulations that apply to the subject property, regardless of changes in property ownership.

Any additions or changes in the land uses, increases in square footage or density, decreases in lot sizes, changes in the location or dimensions of streets, decreases in dwelling unit floor areas, major alterations in the land use patterns, or any other changes that the Planning Director determines changes the intent and character of the development from what was approved shall require consideration and approval of the Board of Commissioners in accordance with procedures of this section. Minor changes may be approved by the Planning Director prior to the issuance of building permits.

# Gateway Corridor Overlay District Sec. 27-61 Application Process

# SEC. 27-61. – GATEWAYCORRIDOR OVERLAY DISTRICT APPLICATION PROCESSES.

- Any proposal within the Gateway Corridor Overlay District will need to comply with Sec. 27-59 or Sec. 27-60 of this code of ordinances.
  - A. If the proposal is a large development, and thus requires the submission of a detailed site plan under the terms of Sec. 27-59-6, the submission and review of that site plan shall proceed according to the process described in Sec. 27-62.
  - B. If the proposal is a small development, and thus does not need to submit a detailed site plan pursuant to Sec. 27-59-6, the submission may follow the process for other land use approvals outside of the Gateway Corridor Overlay District as described in Sec. 27-70.
- C. If a proposal cannot meet the design requirements for development in the Gateway Corridor Overlay District, but it can be demonstrated that the community's purposes and goals for those requirements can be better achieved through innovative design or other practices and that the project will provide extraordinary benefits to the community, an applicant may apply for approval as a Planned Unit Development through the process outlined in Sec. 27-62.
- If an applicant believes that a final determination of the planning department was made in error, the applicant may appeal that final determination to the planning commission pursuant to Sec. 27-76.
- If a proposal does not meet the requirements of this Code, but the applicant believes that complying with the terms of this Code constitutes an undue hardship such that no

- significant practical or economic useremains for the property in question, taking into account all of the contiguous property under the owner's control, and that is not of the applicant's creation, the applicant may apply for a variance pursuant to Sec.27-71.
- If a proposal does not meet the requirements of this Code, but the applicant believes that this is because the property should more appropriately be classified as a different character area, the applicant may apply for a Character Area Map (CAM) Amendment pursuant to Sec. 27-72.
- If under the terms of this section, a proposal requires a special land use approval (SLUA), the applicant must submit an application for a SLUA pursuant to the terms of Sec. 27-73.
- 6. The planning department and the planning commission may condition approval of an administrative or general variance on the inclusion of additional requirements

- that will mitigate negative impacts caused by the variance. Such conditions shall be enforceable as requirements of this chapter.
- Appeals of a final decision on administrative or general variance shall follow provisions of Sec. 27-76

### CHAPTER 2

# **DEVELOPMENT STANDARDS**

# Gateway Corridor Overlay District Sec. 27-62 Approval Process

### SEC. 27-62. – GATEWAYCORRIDOR OVERLAY DISTRICT APPROVAL PROCESSES.

- Development proposals in the Gateway Corridor Overlay District that require a detailed site plan under the terms of Sec. 27-59-6, shall be submitted onforms and in the formats provided by the Planning Department.
- 2. The submission of the detailed site planshall comply with the following requirements:
  - A. All information and supplemental materials requested by the forms shallbe submitted in a timely manner.
  - B. The planning department shall review the submission for completeness within ten days of submission. Incomplete or improper submissions will be returned to the applicant for resubmission.

- C. All submissions shall contain the following:
  - A detailed site plan thatat a minimum contains:
    - a. Title of the proposed development and the name, address and telephone number of the property owner.
    - b. The name, address and telephone number of the architect, engineer or other designer of the proposed development.
    - Scale, date, north arrow, and general location map showing relationship of the site to streetsor natural landmarks.
    - d. Boundaries of the subject property, all existing and proposed streets, including right-of-way and street

- pavement widths; buildings; water courses; parking and loading areas; and other physical characteristics of the property and proposed development.
- e. Building setbacks, buffers, landscape strips, and greenspace areas.
- f. Elevations, architectural drawings, renderings or concept plans as necessary to describe, depict, and explain proposal's compliance with the design guidelines.
- II. Completed design guidelines checklist provided by the Lumpkin County Planning Department.
- III. A written report which explains the type, nature, size, intent and characteristics of the proposed development. At a minimum, the report shall include the following:

- a. A complete listing of every land use proposed within the development, including total acreage and the amount of acreage devoted to each use. All uses not specifically included in the report or site plan that is ultimately approved are prohibited unless subsequently the application is amended in accordance with applicable procedures.
- b. Proposed development standards including minimum lot sizes, minimum lot widths, minimum lot frontages, minimum floor areas or residential dwelling unit sizes, maximum number of dwelling units, maximum square footage figures for non-residential developments, minimum yards/building setbacks, landscape strips and buffers, height limitations, restrictive covenants, and any

- other such applicable standard or requirement. The report should also indicate any proposed exceptions or variations from the size, setback, frontage, density or other standards which are required in other character areas, along with justification for such proposed exceptions or variations.
- Time frame of development and provisions for ownership and management of the development.
- d. Intended plans for the provision of utilities, including water, sewer and drainage facilities.
- e. All streets and common open spaces not proposed for dedication to the public shall have the proposed maintenance and ownership agreements explained in detail.
- IV. Such additional information that the Planning Department deems necessary for the review of the project. All items required for an initial submission will be described in a checklist developed by the Planning Department, however additional information may be requested by the Planning Department if it is necessary for a satisfactory review.
- 3. The planning department or planning commission as appropriate under Sec. 27-59-4., may approve a site plan in the Gateway Corridor Overlay District based upon the following:
  - The proposed plan furthers the policies and intent of the adoptedcomprehensive plan and other relevant master plans; and
  - B. The proposed plan is consistent with the requirements of the Gateway Corridor

- Overlay District as designated; and
- C. The proposed plan meets with the intent and all requirements of the design guidelines including coordination of overall site design and planning to minimize negative impacts and promote efficiencies of adjacent uses and protection of the county's natural views and aesthetic qualities; or
- D. The applicant has received any necessary variance(s) to specific requirements or provisions pursuant to Sec. 27-71.
- E. Appeals of a final decision on Gateway Corridor site plan approvals shallfollow provisions of Sec. 27-76.
- 4. An application for a PUD shall be onforms provided by the planning department and shall comply with the following requirements:
  - A. All information and supplemental materials requested by the forms shallbe submitted in a timely manner.
  - B. The planning department shall review the application for completeness within ten days of submission. Incomplete or improper applications will be returned to the applicant for resubmission.
  - C. An application for a PUD shall contain the following:
    - Elevations, drawings, or concept plans as necessary to describe, depict, and explain the proposal's compliance with the design guidelines, and
    - II. Completed design guidelines checklist provided by the Lumpkin County Planning Department, and
    - III. Information and materials as required for detailed site plan in Sec. 27-62.

- IV. Such additional information that the Planning Department deems necessary for the review of the project. All items required for an initial submission will be described in a checklist developed by the Planning Department, however additional information may be requested by the Planning Department if it is necessary for a satisfactory review.
- Once a completed application is received, the application will be presented to the planning commission at the next scheduled Planning Commission meeting that has been properly advertised pursuant to the terms Sec. 27-74.
- The recommendation of the planning commission shall be provided to the board of commissioners, which shallthen consider the application at its nextregularly scheduled and properly advertised public meeting pursuant to the terms Sec. 27-74.
- The planning department, the planning commission, and the board of commissioners shall apply the following standards governing PUD designations:
  - A. Whether the proposed plan furthers the policies and intent of the adopted comprehensive plan and the Gateway Corridor CAM, and otherrelevant master plans; and
  - B. Whether the proposed plan offers extraordinary value to the community and uses innovative design practices that meet or exceed the standards and goals of the design guidelines; and
  - C. Whether the proposed plan:
    - Provides for the mixing of compatible land uses;

- II. Encourages imaginative and innovative design for the unified development of tracts of land;
- III. Provides an alternative for more efficient use of land, resulting in smaller networks of utilities and streets, thereby resulting in lower construction and maintenance costs to the public;
- IV. Preserves the natural amenities of the land by encouraging scenicand functional open areas within the development: and
- Promotes land development in proper relation to the surrounding neighborhood.
- D. Whether the proposed plan mitigates or offsets nonconformance of the requirements of the existing character area, such that the goals for the character area are better achieved under the PUD proposal; and
- E. Whether the proposed plan meets with the intent of the Gateway Corridor Design Guidelines including coordination of overall site design and planning to minimize negative impacts and promote efficiencies of adjacent uses and protection of the county's natural views and aesthetic qualities
- F. Appeals of a final decision on PUD designation shall follow provisions of Sec. 27-76.